

**DENY**

**SECRET**

Department of State

**OUTGOING  
TELEGRAM**

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TO AMEMBASSY ISLAMABAD IMMEDIATE

USMISSION GENEVA IMMEDIATE

**S E C R E T** STATE 103206

GENEVA FOR R. PECK, ISLAMABAD FOR AMBASSADOR FROM FLATEN

E.O. 12356: DECL: OADR

TAGS: AMGT

SUBJECT: OFFICIAL-INFORMAL NO. 89

1. SECRET - ENTIRE TEXT.

2. DRAFT CONTINGENCY PUBLIC STATEMENT FOLLOWS IN PARA 3. WE PROPOSE TO USE THIS STATEMENT IN THE EVENT GENEVA TALKS TERMINATE WITHOUT HAVING PRODUCED A SIGNED AGREEMENT. WE ARE SENDING IT TO ADDRESSEES NOW FOR YOUR COMMENTS ONLY. SINCE IT HAS NOT BEEN FULLY VETTED HERE, IT SHOULD NOT BE SHARED WITH GOP AT THIS STAGE. DRAFT PUBLIC STATEMENT FOR THE HAPPIER ALTERNATIVE WILL BE SENT SEPTTEL.

3. STATEMENT

(CONTINGENCY: NO SIGNATURE AT GENEVA)

WE REGRET THAT THE KABUL REGIME AND THE SOVIET UNION HAVE DECIDED NOT TO FOLLOW THE GENEVA PROCESS THROUGH TO CONCLUSION. BEGIN IN 1982 AND CONTINUED UNDER THE AEGIS OF THE UNITED NATIONS THROUGH THE GOOD OFFICES OF THE SECRETARY GENERAL'S PERSONAL REPRESENTATIVE DIEGO COSOVLEV, THE AIM OF THESE TALKS HAS BEEN A PEACE

SETTLEMENT FOR AFGHANISTAN, BASED ON THE PROMPT WITHDRAWAL OF SOVIET TROOPS. WE HAVE CONSISTENTLY SUPPORTED THE GENEVA PROCESS.

COMING AT THIS TIME, THE DECISION ON THE PART OF THE NAJIBULLAH REGIME IS ESPECIALLY DISAPPOINTING. THE HOPES OF THE WORLD HAD BEEN RAISED BY THE NEWS THAT THE TWO SIDES HAD AGREED ON A WITHDRAWAL TIMETABLE OF NINE MONTHS FOR SOVIET FORCES IN AFGHANISTAN, WITH AT LEAST 50 PER CENT OF THE FORCES RETURNING TO THE SOVIET UNION WITHIN THE FIRST THREE MONTHS. THE AGREEMENT WOULD HAVE PROVIDED FOR AN ORDERLY, PHASED WITHDRAWAL, AND WOULD HAVE PROVIDED THE SOVIET UNION WITH AN OPPORTUNITY TO SHOW ITS GOOD FAITH BEFORE THE ENTIRE WORLD.

THE FAILURE OF THE SOVIETS AND THEIR KABUL-BASED CLIENTS TO AGREE TO THE PAKISTANI PROPOSAL NOW MEANS THAT THE SUFFERING OF THE AFGHAN PEOPLE WILL CONTINUE. THE AFGHAN RESISTANCE MAY HAVE TO CONTINUE ITS STRUGGLE ON THE BATTLEFIELD.

THE UNITED STATES ALONG WITH PAKISTAN HAD BEEN PREPARED TO UNDERTAKE ITS OBLIGATIONS UNDER THE GENEVA ACCORDS AS REGARDS THE CESSATION OF "OUTSIDE INTERFERENCE". SPECIFICALLY, UNDER OUR MORATORIUM PROPOSAL, WE WERE

PREPARED TO SUSPEND AND END ALL MILITARY ASSISTANCE TO THE AFGHAN RESISTANCE IF THE SOVIET UNION UNDERTOOK ITS PARALLEL OBLIGATION TO SUSPEND MILITARY ASSISTANCE TO THE FACTION THEY WERE SUPPORTING. THEIR REFUSAL TO DO SO CAN ONLY CALL INTO QUESTION THE SERIOUSNESS WITH WHICH THEY APPROACHED THE NEGOTIATIONS, AND THEIR OBLIGATIONS AS A GUARANTOR. WE THEN PROPOSED A BALANCED CONTINUATION OF ASSISTANCE, WHICH HAS ALSO BEEN REJECTED.

THE UNITED STATES WILL NOT WAVER IN ITS SUPPORT OF AFGHANISTAN'S FREEDOM. WE HAVE NO OPTION BUT TO CONTINUE OUR SUPPORT OF THE BRAVE FREEDOM FIGHTERS OF AFGHANISTAN. WE WILL MAINTAIN OUR SUPPORT UNTIL THE WITHDRAWAL OF ALL SOVIET FORCES IS ASSURED, UNTIL THE REFUGEES ARE ABLE TO RETURN TO THEIR HOMES IN SAFETY IN HONOR, UNTIL AFGHANISTAN'S STATUS AS A FULLY INDEPENDENT AND NON-ALIGNED COUNTRY IS RESTORED, AND UNTIL THE AFGHAN PEOPLE ARE ASSURED THE RIGHT OF SELF-DETERMINATION.

4. END TEXT. ARMAGOST

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY Cum

DATE 8/20/87

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REVIEWED BY Appeals Review Panel

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